

United States Senate
WASHINGTON, DC 20510

COMMITTEES:
COMMERCE, SCIENCE, AND TRANSPORTATION
ENVIRONMENT AND PUBLIC WORKS
INDIAN AFFAIRS
RULES AND ADMINISTRATION

May 8, 2009

The Honorable Daniel K. Inouye
Chairman
Senate Committee on Appropriations
Capitol, S-128
Washington, DC 20510

The Honorable Thad Cochran
Vice Chair
Senate Committee on Appropriations
Capitol, S-128
Washington, DC 20510

The Honorable Barbara Mikulski
Chairman
Subcommittee on Commerce, Justice, Science, and
Related Agencies
Dirksen 142
Washington, D.C. 20515

The Honorable Richard Shelby
Ranking Member
Subcommittee on Commerce Justice, Science, and
Related Agencies
Hart 125
Washington, D.C. 20515

Dear Chairman Inouye, Vice Chair Cochran, Chairman Mikulski and Ranking Member Shelby:

As the Subcommittee prepares to consider the fiscal year 2010 Commerce, Justice, Science, and Related Agencies Appropriations bill, I respectfully request your consideration of the following high-priority programs and projects. Federal assistance is critical to helping New Mexico's local government and community groups meet the needs of our state. Your consideration of these projects, listed in alphabetical order, is very much appreciated.

Project: Albuquerque Police Department, Comprehensive Information System (Albuquerque, NM)
Request: \$2,000,000

The Albuquerque Police Department (APD) successfully implemented the first phase of its Comprehensive Information System Project (CISP) in 2008, streamlining the flow of information to the courts, the public, and the law enforcement community. Requested funding would be used to further enhance the force's mobile capacity by providing new computers for patrol vehicles and community substations, and by developing "hot spot" data corridors. The proposed CISP upgrades would allow APD to better facilitate information and data sharing within the agency and with other criminal justice agencies.

Project: Children Youth and Families Department, Juvenile Justice Pilot Project (Statewide)
Request: \$2,500,000

New Mexico's Children Youth and Families Department (CYFD) proposes a pilot project to fund the development of national standards for the delivery of juvenile justice services and improve behavioral health and educational resources for incarcerated youth. While there are many important national initiatives and programs in the Juvenile Justice field, there are currently no major funding streams that serve to govern and standardize the delivery of juvenile justice services on a national basis. As a result, individual state juvenile justice systems must try to implement promising models without any way of

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uniformly and successfully measuring outcomes. New Mexico, a data rich state due to its diverse constituencies and large urban areas interspersed among highly rural regions, is uniquely poised to inform a national dialogue on developing national standards and best practices for juvenile justice services. At the state level, the long term goals of this project are to identify and standardize juvenile justice practices in order to provide effective, accountable, and fair services to all juveniles involved in the justice system. At a national level, this project would provide a framework for developing and implementing national standards for the effective delivery of juvenile justice services for probationary, paroled, and committed youth.

Project: City of Bloomfield, Interoperability Radio Communications (Bloomfield, NM)

Request: \$270,000

Requested funding will allow the City of Bloomfield's Police and Fire Department to replace their radios with higher quality units enhancing first-responder effectiveness. The Departments' current equipment is reaching end of life expectancy as replacement parts and repairs will no longer be available in 2010. Bloomfield leads San Juan County in population growth at an annual rate of 2.3 percent. This trend has taxed the city's police, fire, rescue and first responder resources and its aging communications hardware and infrastructure pose an additional challenge to ensuring public safety.

Project: City of Farmington, Interoperability Radio Communications (Farmington, NM)

Request: \$409,778

The requested funding will replace and upgrade Farmington's Police and Fire Departments' communications equipment to facilitate emergency response both within city limits and between regional partners throughout the Four Corners area. While Farmington has 46,000 residents, the city's Police and Fire emergency response units act as first responders to a population of approximately 350,000, extending across a significant portion of New Mexico, parts of Arizona, Colorado, and Utah, including five Native American Nations. Without the critical regional response capability provided by interoperable radio systems, residents of the Four Corners area will have limited access to necessary life saving services.

Project: City of Las Cruces, At Risk Youth Intervention and After School Program (Las Cruces, NM)

Request: \$1,000,000

The focus of this program is preventing delinquency and school truancy and promoting a gang-free environment by providing after school, weekend and summer programs to at-risk youth aged 6-18 in the following areas: tutoring and remedial education, employability skills training, health and mental health services, alcohol and other drug abuse prevention services, leadership development, recreational arts education, and vocational/entrepreneurial skill development. Requested funding would serve to supplement and expand existing programs funded by the city's general fund; no state money is currently allocated to this program. The target population is youth who have already been through the municipal court system or have been referred to this program by school counselors. The juvenile justice system and law enforcement will design the programming. All activities will be conducted outside of the school day and are designed to provide sustainable, positive community impacts.

Project: Flight Research Training Center, Eastern New Mexico University (Roswell, NM)

Request: \$ 4,000,000

Over the past 10 years, aircraft Loss-of-Control (LoC) accidents have accounted for 38% of all airline fatalities worldwide - the largest causal factor. The Flight Research Training Center (FRTC) is a unique industry-university partnership tasked with improving the safety of commercial air transportation by reducing the Loss-of-Control accident rate. The program focuses on developing new pilot training methods and technologies to teach pilots how to recover from the kind of upset events that have lead to LoC accidents. The center's one-of-a-kind Advanced Maneuver-Upset Recovery Training program (AM-URT) provides a critical training function heretofore lacking from state-of-the-art commercial pilot

training programs. FRTC seeks to continue its training program and longitudinal study and to partner with airlines and other training organizations to both evaluate the effectiveness of their efforts in this field and to advance industry knowledge and understanding of the value of AM-URT.

Project: HELP-New Mexico, Border Institute of Excellence (statewide)

Request: \$2,000,000

The Border Institute for Excellence will train 300 substance abuse counselors and outreach specialists to help educate families to recognize early signals of potential substance abuse, and inform them about intervention techniques and other resources to seek additional help and treatment. This project expands ongoing efforts to reduce the distribution and consumption of illicit drugs in New Mexico through community outreach.

Project: Juvenile Assessment and Reporting Center, Prevention and Intervention Program (Las Cruces, NM)

Request: \$265,000

The Juvenile Assessment and Reporting Center (JARC) is part of the Dona Ana County Promise for Success Initiative, a strategic plan directed at juvenile offenders that emphasizes a comprehensive community-based approach to support the reduction of incidence and severity of delinquency, abuse and neglect, truancy, substance abuse, gangs, runaways, and school failure. The JARC provides intakes and an assessment for juveniles brought by law enforcement or referred by schools, agencies or parents and identifies the appropriate community program that will best address the juveniles' needs. Currently the JARC is open 5 days a week for nine hours due to limited funding but there is extensive demand to expand hours to address the full scope of juvenile delinquency. The requested funding would allow the facility to expand its service hours from 45 to 85 hours a week to meet rapidly growing community demand. Funding would also facilitate hiring more case managers and intake specialists and provide for training, travel expenses and supplies. Performance standards will include number of clients served, quality of assessments and number of referrals processed. In addition an end of the year evaluation will be conducted including input from various stakeholders such as law enforcement, juvenile programs, referrals sources and families.

Project: Luna County Sheriff's Department, Project Southern Command (Columbus, NM)

Request: \$252,000

The requested funding will enable the Luna County Sheriff's office located in the US-Mexico border region of Columbus, NM to fully equip the newly-constructed Columbus substation and outfit patrol cars with mobile computer units and Computer Aided Dispatch (CAD) technology. The Luna County Commission funded the construction of the substation but the current economic crisis has limited the funds available for additional capital outlays. Bringing the substation online will enhance the region's and the nation's border security as it is located adjacent to the port of entry and will serve a multi-agency purpose, housing local, state, and federal law enforcement needs. Additionally, current patrolmen have to drive to and from Deming to write reports and download information; the substation and mobile laptops would cut out almost 85% of down time spent driving to and from the Deming office (40 miles away from Columbus).

Project: Mescalero Apache Tribe Detention Facility (Mescalero, NM)

Request: \$1,000,000

The lack of a detention facility on the Tribe's Reservation negatively affects the ability of the Bureau of Indian Affairs (BIA) police force to adequately meet the Tribe's public safety needs and impedes the Tribal court system. Inmates are currently housed at the Otero and Lincoln County Detention centers, which greatly jeopardizes public safety as the need to transport an inmate to either facility could leave the community with no police coverage for long periods of time due to short staffing of BIA police.

Overcrowded conditions at local facilities also force Tribal police to release prisoners who pose a threat to society; this practice engenders disrespect for law enforcement and further exacerbates public safety issues on Tribal lands. The facility could serve a dual role as a localized detention facility serving the Tribe's needs and as a regional facility serving the many nearby tribal communities who are also forced to transport inmates long-distances.

Project: New Mexico Administrative Office of the Courts, Drug Court Program (statewide)

Request: \$700,000

Requested funding would enhance and expand NM drug court programs by standardizing distributed drug court database and performing on-site evaluations of each program through contracted staff, as well as providing expansion funds to specific drug court programs where need is greatest. New Mexico's drug court programs have grown rapidly over the last five years (from 20 to 41 programs), and continue to report excellent performance outcomes. FY08 measures showed an average recidivism rate of 9.6% for program graduates two-years post-graduation. When that success rate is coupled with the low cost of drug court programs (\$24.75 per-client-per-day vs. \$85.59 cost-per-day of incarceration), the cost-benefit to taxpayers of expanding drug court programs becomes clear. While enhancing statewide, it is important to expand programs where need is greatest. Nine programs were recently authorized by the NM Supreme Court to expand their existing programs pending availability of funds. \$420,000 would allow these programs to serve an additional 45 participants per year through increased treatment contracts, while improving overall services through additional administrative and surveillance staff, increased drug testing, and use of electronic monitoring. Continued tracking of recidivism, number of graduates, graduation rates, and program cost-benefits will quantify the success of each aspect of this enhancement and expansion project.

Project: New Mexico Attorney General's Office, Anti-Meth and Teen Safety Awareness Campaign (statewide)

Request: \$1,000,000

This project would expand the Attorney General's existing youth outreach initiatives beyond the successful but limited scope of the Office's current efforts, the Methamphetamine Awareness Project, to include such problematic behavior as underage drinking, illicit drug use and risky behavior associated with these elements. The program would educate mid- through high-school aged students about the correlation between drugs, alcohol and violence and the devastating consequences of these behavioral issues on their lives, with an educational component for parents, teachers and community leaders. According to a recent study by the Department of Health, New Mexico ranks number one for most children who admitted to alcohol and drug use prior to the age of 13. New Mexico is rated fifth among the Department of Justice's High Intensity Drug Traffic Areas (HIDTA) in the southwest.

Project: New Mexico Attorney General's Office, Environmental Crimes Unit (statewide)

Request: \$220,417

The Environmental Crimes Unit ("ECU"), housed within the New Mexico Attorney General's Water, Environment and Utilities Division, investigates and prosecutes environmental crimes throughout the state and seeks to educate government agencies—including law enforcement—as well as the general public about environmental crime. Funds would support the ECU's Office of Outreach and training to combat the spread of environmental crimes by building public awareness of the negative environmental, societal, and penal consequences of such acts. The program would train law enforcement and land management personnel to be ECU's eyes and ears for identifying and reporting suspect activity.

Project: New Mexico Attorney General's Office, Human Trafficking Task Force (statewide)

Request: \$ 200,000

Requested funding would aid the Attorney General's Human Trafficking Task Force to build public awareness about this issue through media and education campaigns. The proposed campaign would 1)

help communities throughout the state understand that human trafficking exists in New Mexico and how to recognize it and 2) help state agencies, local law enforcement, service providers and others understand how the new law regarding this issue works, and how they can help rescue victims from this modern day slavery. This campaign will utilize a variety of media and tools in Spanish and English to reach those most crucial in identifying and reporting/working with the victims and perpetrators of this heinous crime.

Project: New Mexico Coalition against Domestic Violence (statewide)

Request: \$500,000

The New Mexico Coalition Against Domestic Violence (NMCADV) works to improve the response to domestic violence throughout New Mexico. As part of this mission, NMCADV has identified the need for culturally-sensitive services and education to address the large and growing population of Spanish-speaking residents; over half of New Mexico's residents speak Spanish as their native language and many have limited English proficiency. In partnership with the Hispanic Communications Network (HCN), NMCADV proposes a Spanish language domestic violence public awareness and prevention media campaign conducted through popular Spanish-language media outlets to reach residents where they live and work. Media will include radio, television, and print messaging, and will feature success stories of women and families from Northern New Mexico who have successfully escaped from a violent environment.

Project: New Mexico Corrections Department, Prisoner Reentry Program (statewide)

Request: \$1,000,000

Requested funding would expand and sustain ongoing NMCD prisoner reentry initiatives statewide. The purposes of NMCD reentry initiatives are to increase inter-departmental capacity and community-based collaborations in order to fulfill the department's role of habilitation and rehabilitation for prisoners during their incarceration, ultimately increasing public safety and decreasing recidivism. Funds will be used for staff training and professional development, the evolution of the department's current risk and needs assessment pilot project, and the building of a sustainable intensive case management structure in the department's prisons through the hiring of six (6) community reentry specialists and three (3) family reentry specialists. Project success will be measured by the following outcomes: A reduction in 12, 24, and 36-month recidivism rates, an increase in employment rates for parolees, an increase in the number of parolees engaged in substance use and mental health disorder treatment, and an increase in the number of parolees receiving assessment-informed case planning prior to release, in combination with comprehensive community support services post-release.

Project: New Mexico Department of Public Safety, Rural Meth Enforcement Initiative (statewide)

Request: \$1,000,000

The requested funding will be used to sustain the statewide performance-based law enforcement initiative to combat the growing methamphetamine, poly-drug, and violent crime issues surrounding the illicit drug trade. Continuation of this effort will aid to further disrupt and dismantle drug organizations/gangs at every level. In addition, the State will utilize information sharing initiatives through the HIDTA Intelligence Support Centers to coordinate intelligence-driven enforcement efforts with federal, state, and local law enforcement entities. The continued funding will enhance the state's law enforcement abilities, allowing it to conduct proactive undercover operations in order to reduce the supply and/or quality of methamphetamine and other illicit drugs in New Mexico's rural areas. The State also will utilize funding to conduct "Impact Operations," which target repeat offenders who victimize communities through continued criminal behavior. These efforts have proven successful in providing relief to communities and a reduction in violent crime.

Project: New Mexico Sheriff and Police Athletic League, Gang Prevention-Intervention Program (statewide)

Request: \$500,000

The New Mexico Sheriff and Police Athletic League's Anti-Gang initiative and "Be A Fit Kid" health mentorship program promote healthy behavioral patterns among at-risk youth by providing educational and recreational opportunities that foster a positive relationship between law enforcement and youth. Programs are focused on delinquency prevention and on cultivating a health conscious attitude among participants. Sustained funding is critical for this organization to fulfill its statewide mission as state and foundation support are not available for 2010.

Project: New Mexico State University, Meth Awareness Program (Las Cruces, NM)

Request: \$375,000

The Southwest Border Food Safety and Defense Center at New Mexico State University is a nationally recognized leader in developing and delivering research based programs to diverse constituencies. The Center has developed strong, trusted partnerships with local, state and federal agencies and private industry. This project proposes to leverage these partnerships to deliver research based education and outreach programs on methamphetamine awareness and prevention targeting a diverse audience of 60,000 New Mexico residents. The requested funding would support the development and placement of master trainers in each county who will establish a strike team of respected community leaders and agencies to deliver in-person training to their communities. This project complements the State Attorney General's Meth Awareness Campaign.

Project: New Mexico State University, Southern New Mexico Science, Engineering, Mathematics, and Aerospace Academy (Las Cruces, NM)

Request: \$200,000

The Southern New Mexico Science, Engineering, Mathematics, and Aerospace Academy (SNM-SEMAA) utilizes unique community resources to engage underrepresented youth in activities in the fields of science, engineering, mathematics, and technology. Requested funding would sustain and expand the existing program by providing the following: academic enrichment, K-12, through an after school, inquiry-based science, mathematics, and engineering curriculum in eight week sessions (instructors, curriculum, supplies); career awareness programs; successful transition between grades and from high school to post-secondary programs; professional development for teachers, and partnerships with parents that consist of building strategies for communicating and enhancing their child's education (Family Festivals).

Project: San Juan County Youth Advocate Program (Farmington, NM)

Request: \$350,000

San Juan County Youth Advocate Program (YAP) is focused on providing alternatives to detention services to juvenile offenders utilizing a nationally recognized model developed by Youth Advocate Programs, Inc. Requested funding would support YAP's gang intervention program that assists youth between the ages of 10-21 who are currently involved in the San Juan County Juvenile Probation Department in Farmington, NM. YAP's community-based and cost-effective alternatives to detention model has prevented placement of thousands of children and youth nationwide from incarceration in correctional institutions and has helped communities significantly reduce youth violence, at a small fraction of the cost of incarceration.

Project: Sandoval County, Public Safety Radio Project (Bernalillo, NM)

Request: \$400,000

This project would replace and upgrade faulty radio equipment and connections in Sandoval County and bring reliability to public safety radio communications by expanding coverage to current "dead zones".

Project: Torrance County Sheriff's Department, Methamphetamine Enforcement (Estancia, NM)
Request: \$400,000

The requested funding would provide the 11-member Torrance county sheriff's department with the following: salary for a new special investigator position, new computers and internet technology for mobile units, and support for under-cover unit response. Torrance County, while encompassed in the Albuquerque region, is extremely rural. In recent years, criminal activity has greatly increased in Torrance due to a heightened police response to drug-related crimes in metropolitan areas. The influx of meth labs, violent crimes, human trafficking, and child abuse has taxed the County's small Sheriff force. Additionally, an officer died in the line of duty earlier this year and another patrolman is out on extended sick leave. Current officers must cover a vast rural area and do their own investigations work with limited funds available for overtime pay. Hiring a new investigator would greatly alleviate the overall workload of the small force and enable them to better serve the region's public safety needs.

Program Requests

NASA Space Alliance and Technology Outreach Program (SATOP)-

I respectfully request \$4 million in funding for the National Aeronautics and Space Administration's Space Alliance and Technology Outreach Program. SATOP fosters private industry partnerships throughout the emerging commercial space sector. Drawing from the vast resources of the space industry, this program provides technical assistance and technology transfer expertise to small businesses in New Mexico, helping them solve engineering and technical challenges that lead to sustainable enterprise. Partnering entities include space program contractors, academia, NASA centers, and military installations. New Mexico houses one of only four SATOP centers nationwide and received \$500,000 in FY09.

NASA National Space Grant College and Fellowship Program

I respectfully request \$36 million in funding for the National Aeronautics and Space Administration's Space Grant College and Fellowship. The Space Grant program was designed to broaden the base of universities and individuals contributing to and benefiting from aerospace science and technology and ultimately contribute to the development and utilization of space resources. NASA currently distributes funds to 52 university-based Space Grant Consortia in all fifty states, including New Mexico State University (NMSU). NMSU received \$750,000 in FY09 which funded the following purposes: research enhancement, Statewide Research Scholarship Program, NASA Reduced Gravity Flight Opportunities Program, NM Student Research Colloquium, student launch program, education enhancement program, and statewide fellowships and scholarships.

National Geodetic Survey's Height Modernization Programs

I respectfully request \$10 million in funding for the Department of Commerce's National Oceanic and Atmospheric Administration's Height Modernization Program run by the National Geodetic Survey (NGS). NGS has been a leader in the use of GPS technology for defining and establishing the National Spatial Reference System (SRS) in service of an ever expanding cadre of spatial data uses. By following Height Modernization standards, specifications, and techniques GPS can be used to establish accurate elevations. New Mexico State University College of Engineering seeks to establish a Height Modernization program in New Mexico which will focus on bringing GPS technology and geospatial information management practices to a wider range of spatial data users throughout the state. Funding will be used for the following purposes: development of multi-state partnerships, establishment of additional Continuously Operating Reference Stations (CORS) supporting the cooperative federal CORS program, and establishment of a statewide training and technical support system.

DOJ Office for Victims of Crime

I respectfully request \$11 million for fiscal year 2010 to the Office for Victims of Crime of the Department of Justice, for the support of the National Crime Victim Law Institute to provide legal counsel and support services for victims in criminal cases for the enforcement of crime victims' rights in Federal jurisdictions, and in States and tribal governments that have laws substantially equivalent to the provisions of chapter 237 of title 18, United States Code.

I certify that neither I nor my immediate family has a pecuniary interest in any of the congressionally directed spending items that I have requested from the Senate Committee on Appropriations, consistent with the requirements of paragraph 9 of Rule XLIV of the Standing Rules of the Senate. I further certify that I have posted a description of the items requested on my official website, along with the accompanying justification.

I am grateful for the consideration the Committee and Subcommittee is giving my requests. While I recognize you are operating under very tight constraints, I hope you will consider the needs of my constituents in this year's Commerce, Justice, State and Related Agencies Appropriations Bill.

Sincerely,



Tom Udall
United States Senator

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